FISCAL NOTE

SB 2625 - HB 2637

February 25, 2006

SUMMARY OF BILL: Increases the penalty for the Class A felony offense of rape of a child from the current range of 15-60 years to a range of 25 years to life. A convicted offender must serve 100 percent of the sentence imposed by the court. Lifetime global positioning system (GPS) monitoring and community supervision is required if such offender is released from prison.

ESTIMATED FISCAL IMPACT:

Increase State Revenues - \$1,000

Increase State Expenditures – \$10,377,200 / Incarceration*
Exceeds \$3,000,000 Recurring
\$62,000 One-Time

Assumptions:

- GPS offenders are required to pay \$600 per year to cover monitoring costs; however, according to the Board of Probation and Parole (BOPP), 90% of the GPS offenders are indigent and unable to pay. BOPP will have a total of 17 new offenders on the GPS program (17 x \$600 = \$10,200). Ten percent of those will pay \$1,020.
- An average of 64 persons have been convicted of this offense in each of the past three years, according to the Administrative Office of the Courts, and in each of the past six years, according to the Department of Correction. The average age of each offender is 39 years, and the life expectancy of each offender is 70 years.
- Persons convicted of this offense currently serve an average of 20 years. Each offender will serve an average of 28 years under this bill.
- According to the U.S. Census Bureau, population growth in Tennessee has averaged 1.09 percent per year for the past 10 years.
- Sixty-four persons will be convicted for the offense of rape of a child in the first year. Population growth of 1.09 percent per year will result in seven additional offenders serving additional time in the tenth year after the sentence increase is added to time currently served. The maximum cost in the tenth year, as required by Tenn. Code Ann. §9-4-210, is based upon 71 offenders serving additional time.

- Seventy-one offenders will serve an additional 8.0 years (an increase from 20 years to 28 years). According to the Department of Correction, the average operating cost per inmate per day for calendar year 2006 is \$50.02. The cost per inmate at 20 years is \$365,396.10 (\$50.02 x 7,305 days). The cost per inmate at 28 years is \$511,554.54 (\$50.02 x 10,227 days). The additional cost from increasing the average sentence length from 20 years to 28 years is \$146,158.44 (\$511,554.54 \$365,396.10). The total additional operating cost for 71 offenders per year is \$10,377,249.24 (\$146,158.44 x 71).
- Under current law, BOPP has discretionary authority to implement GPS monitoring as a part of community supervision. BOPP is conducting GPS monitoring of sex offenders on a limited, pilot project basis. BOPP will require additional personnel and equipment state-wide to implement mandatory Global Position System monitoring of released offenders.

*Tennessee Code Annotated, Section 9-4-210, TCA, requires that: For any law enacted after July 1, 1986, which results in a net increase in periods of imprisonment in state facilities, there shall be appropriated from recurring revenues the estimated operating cost of such law. The amount appropriated from recurring revenues shall be based upon the highest cost of the next 10 years.

CERTIFICATION:

This is to duly certify that the information contained herein is true and correct to the best of my knowledge.

James W. White, Executive Director